#### STAFF REPORT FOR CALENDAR ITEM NO.: 11

FOR THE MEETING OF: September 13, 2012

#### TRANSBAY JOINT POWERS AUTHORITY

#### **BRIEF DESCRIPTION:**

Amending the Fiscal Year 2012 and Fiscal Year 2013 operations budgets to update the AC Transit Operations Support expenditures and include AC Transit Operating Reserve revenues.

#### **BACKGROUND:**

Based on actual expenses and revenues for the operation of the Temporary Terminal during FY 2011-12, Transbay Joint Powers Authority (TJPA) staff seeks Board approval for amendments to the FY 2011-12 and FY 2012-13 Operating Budgets.

TJPA Board Policy 003: Budget Policy allows the Executive Director to augment an existing line-item appropriation by re-allocating funding within and among expenditure categories without further Board action, so long as the aggregate amount reallocated during the fiscal year does not exceed 10 percent of the original appropriation for the category, and the total amount of spending does not vary from the total amount of the approved annual budget. Reallocations that exceed 10 percent of the original appropriation require approval by the TJPA Board. In accordance with this policy, staff is seeking Board approval for Amendment No. 1 to the FY 2011-12 operating budget, and Amendment No. 2 to the FY 2012-13 annual operating budget, as the necessary adjustments exceed the 10 percent threshold.

#### **Expense Adjustments**

Under the Lease and Use Agreement with AC Transit approved in 2008, TJPA funds AC Transit's operating shortfall for operating in the Temporary Terminal; this shortfall is the result of increased staffing needed at the Temporary Terminal versus the former Transbay Terminal due to the potential for bus-pedestrian conflicts on the site and the need for coordination of staging. Safe operations at the new Temporary Terminal require significantly more AC Transit supervisors than were required at the old Transbay Terminal. The heightened safety requirements fall into two primary categories: pedestrian safety and vehicle operations.

#### Pedestrian Safety

At the old terminal, pedestrians did not need to cross bus traffic lanes to reach their stops. At the Temporary Terminal, many bus stops are located on the central island, which requires those passengers to cross the bus drive lanes. There are three crosswalks to be supervised within the facility itself, in addition to two crosswalks at the sidewalk surrounding the site. One of these crosswalks (on Beale) is particularly long, which necessitates traffic and pedestrian controls to ensure that vehicles can enter the Temporary Terminal safely and in a reasonable amount of time.

#### Vehicle Operations

The old Transbay Terminal was a one-way facility with a single entrance and single exit for the buses. The Temporary Terminal has more operational flexibility, with multiple entrances/exits

and two-way operations. Supervisors direct each bus as it enters the facility to ensure that the smaller facility operates efficiently.

In addition to the safety issues described above, the Temporary Terminal also has significantly less bus layover space than the old Transbay Terminal and ramps. AC Transit currently leases space from Caltrans for bus staging, which is an additional cost. It was not originally anticipated that Caltrans would charge rent for this type of use of parcels associated with the Transbay Program.

Based on recently available information, AC Transit's actual expenses for operating in the Temporary Terminal during FY 2011-12 have exceeded the original budgeted amount of \$1,553,000 by \$1,051,470. The originally budgeted amount was a rough estimate based upon information available from AC Transit staff before the full supervisorial staffing needs of the Temporary Terminal were known. Sufficient Regional Measure 2 operating revenues are available to fund these expenses.

Now that the actual costs for FY 2011-12 are known, TJPA staff recommends an amendment to the current year FY 2012-13 operating budget based on the actuals for FY 2011-12, increasing the AC Transit Additional Operating Support by \$1,050,000 to \$2,658,000. See attached budget for line item detail. This will be the second amendment to the FY 2012-13 operating budget. The first amendment was approved by the Executive Director under her authority per the Budget Policy—it increased the amount budgeted for insurance by \$10,600 without increasing the overall budget. The original insurance budget had been an estimate based upon information available from the TJPA insurance broker at the time of budget preparation; the actual premium charge for operations was slightly higher (whereas the actual premium charge under the capital budget was slightly lower).

#### **Revenue Adjustments**

Prior to the start of operations in the Temporary Terminal, TJPA staff and consultants had requested that any excess RM-2 revenues pledged to the TJPA for operations be made available to fund the Operating Reserve. The Metropolitan Transportation Commission (MTC) has declined this request. Accordingly, AC Transit has agreed to fund the Operating Reserve with other (non RM-2 operating) AC Transit funds. Thus, the amendments to the FY 2011-12 and FY 2012-13 Operating budgets add this new revenue line. TJPA and AC Transit agreed to the build-up of an Operating Reserve under the terms of the Lease and Use Agreement.

#### **RECOMMENDATION:**

Approve Operating Budget Amendments

#### **ENCLOSURES:**

- 1. FY 2011-12 and FY 2012-13 Budget Amendment Resolution
- 2. FY 2011-12 Proposed Operating Budget Amendment 1 (Attachment 1)
- 3. FY 2012-13 Proposed Operating Budget Amendment 2 (Attachment 2)

### TRANSBAY JOINT POWERS AUTHORITY BOARD OF DIRECTORS

WHEREAS, The Transbay Joint Powers Authority (TJPA) is a joint powers agency responsible for the planning, design, construction, operation and management of the new Transbay Transit Center Program; and

WHEREAS, Pursuant to the Joint Powers Agreement creating the TJPA, dated April 4, 2001 (Agreement), the TJPA Board of Directors has the authority to adopt an annual or multi-year budget; and

WHEREAS, Pursuant to the TJPA Board Policy 003: Budget Policy, Board approval is required for amendments to annual budgets which increase the total budget amount; and

WHEREAS, The TJPA Board of Directors has reviewed and considered the annual operating budget amendments for FY 2011-12 and FY 2012-13 shown in Attachment No. 1 and Attachment No. 2; now, therefore, be it

RESOLVED, That the TJPA Board of Directors hereby approves Amendment 1 to the FY 2011-12 annual operating budget and related appropriations for FY 2011-12 in an amount not to exceed \$4,978,134 attached hereto as Attachment No. 1 and incorporated herein by reference; and be it

FURTHER RESOLVED, That the TJPA Board of Directors hereby approves the Amendment 2 to the FY 2012-13 operating budget and related appropriations for FY 2012-13 in an amount not to exceed \$5,227,000 attached hereto as Attachment No. 2 and incorporated herein by reference.

I hereby certify that the foregoing resolution was adopted by the Transbay Joint Powers Authority Board of Directors at its meeting of September 13, 2012.

Secretary, Transbay Joint Powers Authority

# Transbay Joint Powers Authority Fiscal Year 2011-12 Operating Budget Amendment 1 September 13, 2012

		FY 2011-12 ual Operating Budget		FY 2011-12 Budget mendment 1	Change	Notes
RATING EXPENDITURES					-	
ssional & Specialized Services						
Temporary Terminal Facility Management & Security		1,080,000		1,080,000	-	
Police Services as Needed		50,000		50,000	-	
AC Transit Additional Operating Support & Staging Lease	**	1,553,000		2,604,470	1,051,470	based on actuals
Parking Control Officers		140,000		140,000		
Utilities		42,000		42,000	-	
Operating Contingency		287,000		33,956		partially offsets AC Transit increase
Subtotal, Professional & Specialized Services	\$	3,152,000	\$	3,950,426	\$ 798,426	
ves						
Operating Reserve		1,087,000		1,027,708	(59,292)	reflects actual
Subtotal, Reserves	\$	1,087,000	\$	1,027,708	\$ (59,292)	
TOTAL OPERATING EXPENDITURES	\$	4,239,000	\$	4,978,134	\$ 739,134	
ATING REVENUE						
Regional Measure 2		3,951,000		3,950,426	(574)	
AC Transit Reserve Contribution		=,		719,552	719,552	new revenue for Operating Reserve
Rents		288,000		295,656	7,656	
					10.500	
Advertising, Interest, Other		TBD		12,500	12,500	
Advertising, Interest, Other Subtotal, Operating Revenue	\$	4,239,000	\$	4,978,134	\$ 739,134	
Subtotal, Operating Revenue		4,239,000	3.53	4,978,134	739,134	
			3.53			
Subtotal, Operating Revenue  TOTAL OPERATING REVENUE		4,239,000	\$	4,978,134	\$ 739,134 739,134	ion No:
Subtotal, Operating Revenue  TOTAL OPERATING REVENUE  Prepared by:		4,239,000	\$	4,978,134 4,978,134	\$ 739,134 739,134	ion No:
Subtotal, Operating Revenue  TOTAL OPERATING REVENUE		4,239,000	\$ App	4,978,134 4,978,134	\$ 739,134 739,134	ion No:

## Transbay Joint Powers Authority Fiscal Year 2012-13 Operating Budget Amendment 2 September 13, 2012

FY 2012-13 FY 2012-13 Budget Budget Amendment 11 Amendment 2 Notes Change **OPERATING EXPENDITURES Professional & Specialized Services** Temporary Terminal Facility Management & Security 1,134,000 1,134,000 Police Services as Needed 50,000 50,000 1,050,000 based on FY12 actuals; received after budget adop AC Transit Additional Operating Support & Staging Lease 1,608,000 2,658,000 142,000 142,000 Parking Control Officers Utilities 45,000 45,000 45,600 45,600 Insurance (277,000) partially offsets AC Transit increase Operating Contingency 291,400 14,400 Subtotal, Professional & Specialized Services \$ 3,316,000 \$ 4,089,000 \$ 773,000 Reserves 27,000 1,111,000 1,138,000 Operating Reserve Subtotal, Reserves \$ 1,111,000 \$ 1,138,000 27,000 800,000 TOTAL OPERATING EXPENDITURES \$ 4,427,000 \$ 5,227,000 \$ **OPERATING REVENUE** 4,089,000 4,089,000 Regional Measure 2 800,000 new revenue for Operating Reserve AC Transit Reserve Contribution 800,000 Rents 288,000 288,000 Advertising, Interest, Other 50,000 50,000 Subtotal, Operating Revenue \$ 4,427,000 5,227,000 800,000 TOTAL OPERATING REVENUE \$ 4,427,000 \$ 5,227,000 \$ 800,000

Prepared by:	Approved by TJPA Board via Resolution No:
Sara D. Tiglian	
Sara Gigliotti TJPA Chief Financial Officer	Nila Gonzales TJPA Board Secretary

<sup>1:</sup> Budget Amendment 1 approved by Executive Director pursuant to the TJPA Board Policy 003: Budget Policy, "Once an annual budget has been adopted, the Executive Director may augment an existing line-item appropriation by re-allocating funding within and among expenditure categories without further Board action, so long as the aggregate amount reallocated during the fiscal year does not exceed 10 percent of the original appropriation for the category, and the total amount of spending does not vary from the total amount of the approved annual budget." (TJPA Board Policy 003, Section III.C.1.)